

Business Centre G.2 Waverley Court 4 East Market Street Edinburgh EH8 8BG Email: planning.support@edinburgh.gov.uk

Applications cannot be validated until all the necessary documentation has been submitted and the required fee has been paid.

Thank you for completing this application form:

ONLINE REFERENCE

100656797-001

The online reference is the unique reference for your online form only. The Planning Authority will allocate an Application Number when your form is validated. Please quote this reference if you need to contact the planning Authority about this application.

#### **Applicant or Agent Details** Are you an applicant or an agent? \* (An agent is an architect, consultant or someone else acting ■ Applicant □ Agent on behalf of the applicant in connection with this application) **Applicant Details** Please enter Applicant details Mrs Title: You must enter a Building Name or Number, or both: \* Other Title: **Building Name:** Sabia First Name: \* **Building Number:** Address 1 Morrison 9 Haynes Mead Last Name: \* (Street): \* Address 2: Company/Organisation Berkhamsted Town/City: \* Telephone Number: \* United Kingdom **Extension Number:** Country: \* HP4 1BU Mobile Number: Postcode: \* Fax Number: Email Address: \*

Site Address Details					
Planning Authority:	City of Edinburgh Council				
Full postal address of the site (including postcode where available):					
Address 1:	2F1				
Address 2:	6 WEST MONTGOMERY PLACE				
Address 3:	HILLSIDE				
Address 4:					
Address 5:					
Town/City/Settlement:	EDINBURGH				
Post Code:	EH7 5EZ				
Please identify/describe the location of the site or sites					
Northing	74709	Easting	326504		
Description of Proposal  Please provide a description of your proposal to which your review relates. The description should be the same as given in the application form, or as amended with the agreement of the planning authority: *  (Max 500 characters)  Appeal against the decision notice for planning app 23/03980/FULSTL, which was for a change of use from residential to short term holiday let in lieu of the new licensing rules from October 2022. The property has been let out via Airbnb as a short term holiday let since 2016 and also used by ourselves throughout the year.					
Type of Application					
What type of application did you submit to the planning authority? *					
Application for planning permission (including householder application but excluding application to work minerals).  Application for planning permission in principle.  Further application.  Application for approval of matters specified in conditions.					

What does your review relate to? *					
Refusal Notice.					
Grant of permission with Conditions imposed.					
No decision reached within the prescribed period (two months after validation date or an	ny agreed extension) – deemed refusal.				
Statement of reasons for seeking review					
You must state in full, why you are a seeking a review of the planning authority's decision (or failure to make a decision). Your statement must set out all matters you consider require to be taken into account in determining your review. If necessary this can be provided as a separate document in the 'Supporting Documents' section: * (Max 500 characters)					
Note: you are unlikely to have a further opportunity to add to your statement of appeal at a later date, so it is essential that you produce all of the information you want the decision-maker to take into account.					
You should not however raise any new matter which was not before the planning authority at the time it decided your application (or at the time expiry of the period of determination), unless you can demonstrate that the new matter could not have been raised before that time or that it not being raised before that time is a consequence of exceptional circumstances.					
There are several statements that we do not agree with. Please see our attached supporting statement.					
Have you raised any matters which were not before the appointed officer at the time the Determination on your application was made? *					
If yes, you should explain in the box below, why you are raising the new matter, why it was not raised with the appointed officer before your application was determined and why you consider it should be considered in your review: * (Max 500 characters)					
Please provide a list of all supporting documents, materials and evidence which you wish to to rely on in support of your review. You can attach these documents electronically later in the					
Supporting Statement for appeal 100656797-001 for Flat 7, 6 West Montgomery Place (2F1), Edinburgh, EH7 5EZ					
Application Details					
Please provide the application reference no. given to you by your planning authority for your previous application.	23/03980/FULSTL				
What date was the application submitted to the planning authority? *	07/09/2023				
What date was the decision issued by the planning authority? *	19/10/2023				

Review Procedure				
The Local Review Body will decide on the procedure to be used to determine your review and may a process require that further information or representations be made to enable them to determine the required by one or a combination of procedures, such as: written submissions; the holding of one or inspecting the land which is the subject of the review case.	e review. Further information may be			
Can this review continue to a conclusion, in your opinion, based on a review of the relevant informal parties only, without any further procedures? For example, written submission, hearing session, site Yes X No				
Please indicate what procedure (or combination of procedures) you think is most appropriate for the select more than one option if you wish the review to be a combination of procedures.	handling of your review. You may			
Please select a further procedure *				
By means of inspection of the land to which the review relates				
Please explain in detail in your own words why this further procedure is required and the matters set out in your statement of appeal it will deal with? (Max 500 characters)				
To view the property to appreciate it's unique layout and gain an understanding of why it is only really suitable for short term lets and not residential, day to day living.				
In the event that the Local Review Body appointed to consider your application decides to inspect the	ne site, in your opinion:			
Can the site be clearly seen from a road or public land? *	☐ Yes ☒ No			
Is it possible for the site to be accessed safely and without barriers to entry? *	☐ Yes ☒ No			
If there are reasons why you think the local Review Body would be unable to undertake an unaccomexplain here. (Max 500 characters)	npanied site inspection, please			
The property is a private dwelling situated in a private, communal stair and would require permitted access to gain entry to the stair and the property itself.				
Checklist – Application for Notice of Review				
Please complete the following checklist to make sure you have provided all the necessary informati to submit all this information may result in your appeal being deemed invalid.	ion in support of your appeal. Failure			
Have you provided the name and address of the applicant?. *	X Yes No			
Have you provided the date and reference number of the application which is the subject of this review? *	⊠ Yes □ No			
If you are the agent, acting on behalf of the applicant, have you provided details of your name and address and indicated whether any notice or correspondence required in connection with the review should be sent to you or the applicant? *	☐ Yes ☐ No ☒ N/A			
Have you provided a statement setting out your reasons for requiring a review and by what procedure (or combination of procedures) you wish the review to be conducted? *	Ⅺ Yes ☐ No			
Note: You must state, in full, why you are seeking a review on your application. Your statement must set out all matters you consider require to be taken into account in determining your review. You may not have a further opportunity to add to your statement of review at a later date. It is therefore essential that you submit with your notice of review, all necessary information and evidence that you rely on and wish the Local Review Body to consider as part of your review.				
Please attach a copy of all documents, material and evidence which you intend to rely on (e.g. plans and Drawings) which are now the subject of this review *	⊠ Yes □ No			
Note: Where the review relates to a further application e.g. renewal of planning permission or modifi- planning condition or where it relates to an application for approval of matters specified in conditions application reference number, approved plans and decision notice (if any) from the earlier consent.				

## **Declare - Notice of Review**

I/We the applicant/agent certify that this is an application for review on the grounds stated.

Declaration Name: Mrs Sabia Morrison

Declaration Date: 08/01/2024

# <u>Supporting Statement for appeal 100656797-001 for Flat 7, 6 West Montgomery Place</u> (2F1), Edinburgh, EH7 5EZ

#### ePlanning Scotland Reference: 100637921-001 / 23/03980/FULSTL

In September 2023 we submitted the above planning application for the change of use from residential to STL, in order that we could apply for a STL licence. Our application was refused on 19 October 2023.

In light of Lord Braid's judicial review on 1 December that ruled applying for planning permission for change of use to an STL was not necessary for anyone who was already operating prior to the introduction of the new licensing rules in September 2022, we have tried to gain clarification from Edinburgh Council as to whether we even need planning permission now. We were advised as follows:

The recent JR decision clarifies the control area does not apply retrospectively. However, STLs operating prior to the control area may still be a material change of use under section 26 of the Town and Country Planning (Scotland) Act 1997.

As the situation is still unclear, we are submitting an appeal and this document addresses the reasons for refusal, as well as the comments made in the Report of Handling, dated 19 October 2023.

**NB:** The council's comments appear in black and our comments in blue. As with the council comments, there is a degree of repetition from us.

#### Report of handling comments

 The application property shares its access to the street with other properties in the block via a communal stair and is located within a predominantly residential area. There is a low degree of activity in the immediate vicinity of the property at any time.

Where does the assumption that there is a low degree of activity in the immediate vicinity of the property at any time come from? Within the immediate vicinity there is a primary school and a busy café, which creates significant activity.

• The use of the property as an STL would introduce an increased frequency of movement to the property. The proposed one bedroom STL use would enable visitors to arrive and stay at the premises for a short period of time on a regular basis throughout the year in a manner dissimilar to that of permanent residents. There is no guarantee that guests would not come and go frequently throughout the day and night, and transient visitors may have less regard for neighbours' amenity than individuals using the property as a principal home. This could also have a negative effect on community cohesion and neighbours' security.

A number of assumptions have been made here, some of which are clearly incorrect. The use of the property as an STL would manifestly NOT INTRODUCE increased frequency of movement to the property, as it has been used as an STL for the past 7 years. Due to the size of the property, guest numbers are never more than two and frequently single travellers. There have never been any complaints from our neighbours or issues with security and would question whether evidence exists that guests would 'come and go' any more frequently than permanent residents.

• The potential for noise to be generated as described would be significantly different from the ambient background noise that neighbouring residents in the shared stair might reasonably expect, and will have a significantly detrimental effect on the living conditions and amenity of nearby residents. The proposal does not comply with NPF 4 policy 30(e) part (i) and LDP policy Hou 7.

As above, we have never received any complaints from our neighbours regarding noise. The maximum number of two guests means that the potential for increased noise is very low indeed. Interestingly, the permanent residents of one of our neighbouring flats were recently evicted due to consistent noise and antisocial behaviour. Again, this points to there being little evidence to support this theory.

Loss of residential accommodation NPF 4 policy 30 (e) part (ii) requires that where there is a loss of residential accommodation, this will only be supported where the loss is outweighed by demonstrable local economic benefits. The application property is a residential unit and the current lawful use of the property is residential. Consequently, the use of the property as an STL would result in a loss of residential accommodation, which given the recognised need and demand for housing in Edinburgh is important to retain, where appropriate. In this instance, it has not been sufficiently demonstrated that the loss of the residential accommodation is outweighed by demonstrable local economic benefits. As such, the proposal does not comply with NPF 4 30(e) part (ii).

Our flat has been used as an STL since 2016 and, therefore, does not represent a loss of residential accommodation at all. The size and layout of the property is such that it is not suitable for permanent day to day living. A site visit (which we have requested) would illustrate this to you.

• The change of use of this property to an STL will have an unacceptable impact on neighbouring amenity. The loss of the residential accommodation has not been justified. Whilst it is recognised that there is an economic benefit to the city as a whole from the provision of tourist accommodation, in this case it does not outweigh the adverse impact on residential amenity. The proposal does not comply with the Development Plan policy NPF 4 policy 30(e) and LDP policy Hou 7.

Again, as per previous answers, there will be no impact on neighbouring amenity and there is no requirement to justify loss of residential accommodation when it has not been available on this basis for 7 years.

Public representations Four objections received. A summary of the representations is provided below: material considerations -Negative impact on residential amenity (including community cohesion and residents' security). Addressed in b) above. -Negative impact on housing stock. Addressed in b) above. -Incompatible with NPF 4 Policy 30 (e). Addressed in b) above. non-material considerations -Incompatible with City Plan 2030. Addressed in c) above. -Burden on rubbish collection. The applicant must agree a waste strategy with CEC's Waste Services

We have addressed all of the issues raised above in this document except the burden on rubbish collection. There is no evidence that guests staying for a few days create more rubbish than permanent residents. In fact, it is highly likely that they produce less because, for example, they are mostly eating out in local restaurants and not creating food packaging waste.

We observed 5 objection comments on the portal. Three received on 2 October are all identical and are from residents not in the immediate vicinity, indeed one lives almost a mile away. The two received on 13 September also contain identical comments. None of the comments come from residents of West Montgomery Place.

#### Overall conclusion

The change of use of this property to an STL will have an unacceptable impact on neighbouring amenity. The loss of the residential accommodation has not been justified. Whilst it is recognised that there is an economic benefit to the City as a whole from the provision of tourist accommodation, in this case it does not outweigh the adverse impact on residential amenity. The proposal does not comply with the Development Plan policy NPF 4 policy 30(e) and LDP policy Hou 7. There are no material considerations that outweigh this conclusion. The proposal is unacceptable.

We have addressed all these points above.

#### Reasons for refusal

1. The proposal is contrary to Local Development Plan Policy Hou 7 in respect of Inappropriate Uses in Residential Areas, as the use of this property as a short term let will have a materially detrimental effect on the living conditions and amenity of nearby residents.

As noted in the documents from the council this property is located in the New Town Conservation Area. We find it incomprehensible that the council professes to be concerned about amenity and yet has allowed our neighbour, who lives in the ground floor flat facing the street, to have boarded up his windows for at least two

decades (see street view photo below). How can this possibly be acceptable in acconservation area? Allowing our very modest property to be used as an STL will have no impact on amenity, particularly when seen in the context of this eye-sore, which has a day to day impact on everyone who lives in our building and on our street.



2. The proposal is contrary to National Planning Framework 4 Policy 30(e) in respect of Local Amenity and Loss of Residential Accommodation, as the use of this property as a short term let will result in an unacceptable impact on local amenity and the loss of a residential property has not been justified.

Again, we contend that there is neither loss of residential accommodation or any negative impact on local amenity as our property has been used as an STL for 7 years.



Mrs Morrison 9 Haynes Mead Berkhamsted HP4 1BU

Decision date: 19 October 2023

# TOWN AND COUNTRY PLANNING (SCOTLAND) ACTS DEVELOPMENT MANAGEMENT PROCEDURE (SCOTLAND) REGULATIONS 2013

Change of use from residential to short term let (in retrospect). At 2F1 6 West Montgomery Place Edinburgh EH7 5EZ

Application No: 23/03980/FULSTL

#### **DECISION NOTICE**

With reference to your application for Planning Permission STL registered on 7 September 2023, this has been decided by **Local Delegated Decision**. The Council in exercise of its powers under the Town and Country Planning (Scotland) Acts and regulations, now determines the application as **Refused** in accordance with the particulars given in the application.

Any condition(s) attached to this consent, with reasons for imposing them, or reasons for refusal, are shown below;

#### Reason for Refusal:-

- 1. The proposal is contrary to Local Development Plan Policy Hou 7 in respect of Inappropriate Uses in Residential Areas, as the use of this property as a short term let will have a materially detrimental effect on the living conditions and amenity of nearby residents.
- 2. The proposal is contrary to National Planning Framework 4 Policy 30(e) in respect of Local Amenity and Loss of Residential Accommodation, as the use of this property as a short term let will result in an unacceptable impact on local amenity and the loss of a residential property has not been justified.

Please see the guidance notes on our <u>decision page</u> for further information, including how to appeal or review your decision.

Drawings 01, 02, represent the determined scheme. Full details of the application can be found on the <u>Planning and Building Standards Online Services</u>

The reason why the Council made this decision is as follows:

The change of use of this property to a short-term let (STL) will have an unacceptable impact on neighbouring amenity. The loss of the residential accommodation has not been justified. Whilst it is recognised that there is an economic benefit to the City as a whole from the provision of tourist accommodation, in this case it does not outweigh the adverse impact on residential amenity. The proposal does not comply with the Development Plan policy NPF 4 policy 30(e) and LDP policy Hou 7. There are no material considerations that outweigh this conclusion. The proposal is unacceptable.

This determination does not carry with it any necessary consent or approval for the proposed development under other statutory enactments.

Should you have a specific enquiry regarding this decision please contact Lesley Porteous directly at lesley.porteous@edinburgh.gov.uk.

**Chief Planning Officer** 

**PLACE** 

The City of Edinburgh Council

#### **NOTES**

- 1. If the applicant is aggrieved by the decision to refuse permission for or approval required by a condition in respect of the proposed development, or to grant permission or approval subject to conditions, the applicant may require the planning authority to review the case under section 43A of the Town and Country Planning (Scotland) Act 1997 within three months beginning with the date of this notice. The Notice of Review can be made online at www.eplanning.scot or forms can be downloaded from that website. Paper forms should be addressed to the City of Edinburgh Planning Local Review Body, G.2, Waverley Court, 4 East Market Street, Edinburgh, EH8 8BG. For enquiries about the Local Review Body, please email localreviewbody@edinburgh.gov.uk.
- 2. If permission to develop land is refused or granted subject to conditions and the owner of the land claims that the land has become incapable of reasonably beneficial use in its existing state and cannot be rendered capable of reasonably beneficial use by carrying out of any development which has been or would be permitted, the owner of the land may serve on the planning authority a purchase notice requiring the purchase of the owner of the land's interest in the land accordance with Part 5 of the Town and Country Planning (Scotland) Act 1997.

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## Report of Handling

Application for Planning Permission STL 2F1 6 West Montgomery Place, Edinburgh, EH7 5EZ

Proposal: Change of use from residential to short term let (in retrospect).

Item – Local Delegated Decision Application Number – 23/03980/FULSTL Ward – B12 - Leith Walk

#### Recommendation

It is recommended that this application be **Refused** subject to the details below.

#### Summary

The change of use of this property to a short-term let (STL) will have an unacceptable impact on neighbouring amenity. The loss of the residential accommodation has not been justified. Whilst it is recognised that there is an economic benefit to the City as a whole from the provision of tourist accommodation, in this case it does not outweigh the adverse impact on residential amenity. The proposal does not comply with the Development Plan policy NPF 4 policy 30(e) and LDP policy Hou 7. There are no material considerations that outweigh this conclusion. The proposal is unacceptable.

## **SECTION A – Application Background**

#### Site Description

The application site is a one-bedroom, second floor flat at 6 (2F1), West Montgomery Place. The property shares its access to the street via a communal stair. There is a shared garden to the rear.

West Montgomery Place is predominantly residential. There is a cafe open normal daytime hours at the corner with Montgomery Street. Public transport links are easily accessible from the site.

The site lies within the New Town Conservation Area.

#### **Description Of The Proposal**

The application is for a change of use from residential to short term let (sui-generis). No internal or external physical changes are proposed. The applicant advises that the short term let use has been in operation since 2016. Therefore the application is retrospective.

#### **Supporting Information**

Planning Statement.

NPF 4 Planning Statement.

### **Relevant Site History**

No relevant site history.

#### **Other Relevant Site History**

No other relevant planning site history.

#### **Consultation Engagement**

No consultations.

#### **Publicity and Public Engagement**

Date of Neighbour Notification: 8 September 2023

**Date of Advertisement:** 15 September 2023 **Date of Site Notice:** 15 September 2023

**Number of Contributors: 4** 

#### **Section B - Assessment**

#### **Determining Issues**

Due to the proposed development falling within a conservation area, this report will first consider the proposals in terms of Section 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997:

- Is there a strong presumption against granting planning permission due to the development conflicting with the objective of preserving or enhancing the character or appearance of the conservation area?
- If the strong presumption against granting planning permission is engaged, are there any significant public interest advantages of the development which can only be delivered at the scheme's proposed location that are sufficient to outweigh it?

This report will then consider the proposed development under Sections 24, 25 and 37 of the Town and Country Planning (Scotland) Act 1997 (the 1997 Act):

Having regard to the legal requirement of Section 24(3), in the event of any policy incompatibility between National Planning Framework 4 (NPF4) & Edinburgh Local Development Plan 2016 (LDP) the newer policy shall prevail.

Do the proposals comply with the development plan?

If the proposals do comply with the development plan, are there any compelling material considerations for not approving them?

If the proposals do not comply with the development plan, are there any compelling material considerations for approving them?

In the assessment of material considerations this report will consider:

- equalities and human rights;
- public representations; and
- any other identified material considerations.

#### **Assessment**

#### a) The proposals harm the character or appearance of the conservation area?

Section 64(1) of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997 states:

"In exercise, with respect to any buildings or other land in a conservation area, of any powers under any of the provisions in subsection (2), special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area."

The New Town Conservation Area Character Appraisal states that the area is typified by the formal plan layout, spacious stone built terraces, broad streets and an overall classical elegance. The buildings are of a generally consistent three storey and basement scale, with some four storey corner and central pavilions.

As stated previously, there are no external changes proposed. The change of use from residential premises to a short term let will not have any material impact on the character of the conservation area. The change of use would preserve the appearance of the conservation area.

#### Conclusion in relation to the conservation area

The proposals are acceptable with regard to Sections 59 and 64 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997.

#### b) The proposals comply with the development plan?

National Planning Framework 4 (NPF4) was adopted by the Scottish Ministers on 13 February 2023 and forms part of the Council's Development Plan. NPF4 policies supports the planning and delivery of Sustainable Places, Liveable Places and Productive Places and are the key policies against which proposals for development are assessed. Several policies in the Edinburgh Local Development Plan (LDP) are superseded by equivalent and alternative policies within NPF4. The relevant policies to be considered are:

- NPF 4 Sustainable Places Policy 1.
- NPF 4 Historic Assets and Places Policy 7.
- NPF 4 Productive Places Tourism Policy 30.

- LDP Housing Policy Hou 7.
- LDP Transport Policies Tra 2 and Tra 3.

The non-statutory 'Listed Buildings and Conservation Area' guidance is a material consideration that is relevant when considering historic assets.

The non-statutory 'Guidance for Businesses' (2023) is a material consideration that is

relevant when considering change of use applications.

#### **Conservation Area**

There are no external or internal works proposed and as such there will not be a significant impact on historic assets and places. The proposal complies with NPF 4 Policy 7.

#### Proposed Use

With regards to NPF 4 Policy 1, the proposals do not involve operational development. The proposals will have a negligible impact on the global climate and nature crisis.

NPF 4 Policy 30 seeks to encourage, promote and facilitate sustainable tourism development which benefits local people, is consistent with our net zero and nature commitments, and inspires people to visit Scotland. Criterion 30 (e) specifically relate to STL proposals.

LDP Policy Hou 7 (Inappropriate Uses in Residential Areas), seeks to protect residential amenity.

The non-statutory Guidance for Businesses (2023) states that an assessment of a change of use of dwellings to a short term let will have regard to:

- The character of the new use and of the wider area;
- The size of the property;
- The pattern of activity associated with the use including numbers of occupants, the period of use, issues of noise, disturbance and parking demand; and
- The nature and character of any services provided.

#### **Amenity**

The application property shares its access to the street with other properties in the block via a communal stair and is located within a predominantly residential area. There is a low degree of activity in the immediate vicinity of the property at any time.

The applicant has submitted a planning statement addressing NPF 4 policies. The statement asserts that the property is very small and the flat is at the rear of the building and not visible from the street. The statement continues that the property is in a mixed use area and the guests do not have access to the shared rear garden, therefore there is no negative impact on residential amenity.

The use of the property as an STL would introduce an increased frequency of movement to the property. The proposed one bedroom STL use would enable visitors to arrive and stay at the premises for a short period of time on a regular basis throughout the year in a manner dissimilar to that of permanent residents. There is no

guarantee that guests would not come and go frequently throughout the day and night, and transient visitors may have less regard for neighbours' amenity than individuals using the property as a principal home. This could also have a negative effect on community cohesion and neighbours' security.

The additional servicing that operating a property as an STL requires compared to that of a residential use is also likely to result in an increase in disturbance, further impacting on neighbouring amenity. However, this would be of lesser impact as it is likely that servicing would be conducted during the daytime.

The potential for noise to be generated as described would be significantly different from the ambient background noise that neighbouring residents in the shared stair might reasonably expect, and will have a significantly detrimental effect on the living conditions and amenity of nearby residents. The proposal does not comply with NPF 4 policy 30(e) part (i) and LDP policy Hou 7.

#### Loss of residential accommodation

NPF 4 policy 30 (e) part (ii) requires that where there is a loss of residential accommodation, this will only be supported where the loss is outweighed by demonstrable local economic benefits.

Paragraph 220 of the LDP acknowledges that tourism is the biggest source of employment in Edinburgh, providing jobs for over 31,000 people. The use of the property by guests and the required maintenance and upkeep of STL properties are likely to result in a level of job creation and spend within the economy which can be classed as having an economic benefit.

The applicant's planning statement addresses loss of residential accommodation. It states that the owners sometimes use the property when visiting relatives in the city therefore it is still used for residential purposes. The statement submits that the small size of the property and layout similiar to a hotel suite is not suitable for long term residential use. The statement asserts that STL guests use local businesses which is good for the local economy.

The application property is a residential unit and the current lawful use of the property is residential. Consequently, the use of the property as an STL would result in a loss of residential accommodation, which given the recognised need and demand for housing in Edinburgh is important to retain, where appropriate.

Further, it is important to recognise that residential occupation of the property contributes to the economy, in terms of providing a home and the spend in relation to the use of the property as a home, including the use of local services and resultant employment, as well as by making contributions to the local community.

In this instance, it has not been sufficiently demonstrated that the loss of the residential accommodation is outweighed by demonstrable local economic benefits. As such, the proposal does not comply with NPF 4 30(e) part (ii).

#### Car Parking

There is no car parking available at the property. This is acceptable and there is no requirement for cycle parking for STLs. The proposal complies with policies Tra 2 and Tra 3.

#### Conclusion in relation to the Development Plan

The change of use of this property to an STL will have an unacceptable impact on neighbouring amenity. The loss of the residential accommodation has not been justified. Whilst it is recognised that there is an economic benefit to the city as a whole from the provision of tourist accommodation, in this case it does not outweigh the adverse impact on residential amenity. The proposal does not comply with the Development Plan policy NPF 4 policy 30(e) and LDP policy Hou 7.

#### c) There are any other material considerations which must be addressed?

The following material planning considerations have been identified:

#### Emerging policy context

City Plan 2030 represents the settled will of the Council, and it has been submitted to Scottish Ministers for examination. As such, limited weight can be attached to it as a material consideration in the determination of this application.

#### Equalities and human rights

Due regard has been given to section 149 of the Equalities Act 2010. No impacts have been identified.

Consideration has been given to human rights. No impacts have been identified through the assessment and no comments have been received in relation to human rights.

#### Independent economic impact assessment

An independent economic impact assessment was commissioned by the Planning Service, and this resulted in a report on the Economic Impact of Residential and Short-Term Let Properties in Edinburgh (the Economic Report). This was reported to Planning Committee on 14 June 2023. The Committee noted that the findings of the report are one source of information that can be considered when assessing the economic impacts of short-term let planning applications and that given the report is considering generalities rather than the specifics of an individual case, it is likely that only limited weight can be attached to it as a material consideration when making planning application decisions. The study considered the economic impact of various types of properties in Edinburgh if used as a residential property as opposed to being used for short-term holiday lettings.

The Economic Report shows that there are positive economic impacts from the use of properties for both residential use and short-term let use. The Report found that in general the gross value added (GVA) effects are greater for residential uses than short-term lets across all property types and all areas. However, given it is considering generalities rather than the specifics of this individual case, only limited weight can be attached to it as a material consideration in the determination of this application.

#### Public representations

Four objections received.

A summary of the representations is provided below:

#### material considerations

- -Negative impact on residential amenity (including community cohesion and residents' security). Addressed in b) above.
- -Negative impact on housing stock. Addressed in b) above.
- -Incompatible with NPF 4 Policy 30 (e). Addressed in b) above.

#### non-material considerations

- -Incompatible with City Plan 2030. Addressed in c) above.
- -Burden on rubbish collection. The applicant must agree a waste strategy with CEC's Waste Services.

#### Conclusion in relation to identified material considerations

Identified material considerations have been assessed above and do not raise issues which outweigh the conclusion in relation to the development plan.

#### Overall conclusion

The change of use of this property to an STL will have an unacceptable impact on neighbouring amenity. The loss of the residential accommodation has not been justified. Whilst it is recognised that there is an economic benefit to the City as a whole from the provision of tourist accommodation, in this case it does not outweigh the adverse impact on residential amenity. The proposal does not comply with the Development Plan policy NPF 4 policy 30(e) and LDP policy Hou 7. There are no material considerations that outweigh this conclusion. The proposal is unacceptable.

#### **Section C - Conditions/Reasons/Informatives**

The recommendation is subject to the following:

#### Reason for Refusal

- 1. The proposal is contrary to Local Development Plan Policy Hou 7 in respect of Inappropriate Uses in Residential Areas, as the use of this property as a short term let will have a materially detrimental effect on the living conditions and amenity of nearby residents.
- 2. The proposal is contrary to National Planning Framework 4 Policy 30(e) in respect of Local Amenity and Loss of Residential Accommodation, as the use of this

property as a short term let will result in an unacceptable impact on local amenity and the loss of a residential property has not been justified.

#### **Background Reading/External References**

To view details of the application go to the Planning Portal

Further Information - Local Development Plan

Date Registered: 7 September 2023

**Drawing Numbers/Scheme** 

01, 02

Scheme 1

David Givan
Chief Planning Officer
PLACE
The City of Edinburgh Council

Contact: Lesley Porteous, Planning Officer E-mail:lesley.porteous@edinburgh.gov.uk

## Appendix 1

## **Consultations**

No consultations undertaken.

#### **Application Certification Record**

#### **Case Officer**

I have assessed the application against the City of Edinburgh Council's Scheme of Delegation (2023) Appendix 6 – Chief Planning Officer and the Statutory Scheme of Delegation (2023) and can confirm the application is suitable to be determined under Local Delegated Decision, decision-making route.

Case Officer: Lesley Porteous

Date: 18 October 2023

#### **Authorising Officer**

To be completed by an officer as authorised by the Chief Planning Officer to determined applications under delegated powers.

I can confirm that I have checked the Report of Handling and agree the recommendation by the case officer.

Authorising Officer (mRTPI): Lynsey Townsend

Date: 18 October 2023